

**UNITED NATIONS OFFICE FOR PROJECT SERVICES
(UNOPS)****INTERNAL AUDIT REPORT****20 November 2025**

Project name:	Phase IV: Strengthening Resilience through Enhancing Health Service Facilities in Yemen
Project number:	23827-001
Country:	Yemen
Auditor:	BDO LLP
Period subject to audit:	1 January to 31 December 2023

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Acronyms and abbreviations

EUR	Euros
IAASB	International Auditing and Assurance Standards Board
IAIG	Internal Audit and Investigations Group
IESBA	International Ethics Standards Board for Accountants
IPSAS	International Public Standard Accounting System
ISA	International Standards on Auditing
UN	United Nations
UNOPS	United Nations Office for Project Services
US\$	United States Dollars

Executive summary

The engagement context

The Internal Audit and Investigations Group (IAIG) of the United Nations Office for Project Services (UNOPS), through BDO LLP ("the audit firm"), conducted an audit of the project 'Phase IV: Strengthening Resilience through Enhancing Health Service Facilities in Yemen' ("the project") (oneUNOPS project ID 23827-001), which is implemented and managed by the UNOPS Office in Yemen. The audit firm was under the general supervision of IAIG in conformance with the International Standards for the Professional Practice of Internal Auditing.

The project reported expenditure amounting to US\$ 610,690.63 during the period from 1 January to 31 December 2023. The donor who contributed to the project is the KFW Development Bank.

Audit objectives

The overall objective of the audit was to assess the management of the project operations to obtain reasonable assurance towards the achievement of the project objectives.

The areas of focus included:

- a) Effective, efficient and economical use of resources;
- b) Reliability of reporting;
- c) Safeguarding of assets; and
- d) Compliance with applicable legislation.

The purpose of the audit was to provide reasonable assurance that:

- a) Client/donor contributions and project expenditure are properly accounted for;
- b) Project expenditure was incurred in accordance with the contribution agreement, and is supported by adequate documentation; and
- c) The related financial statements prepared by UNOPS for the year under review present a fair view of the operations.

In particular, the audit firm provided an overall assessment of the operational and internal control systems that are in place for the management of the project so that related transactions are processed in accordance with UNOPS policies and procedures to achieve the project's objectives.

Audit scope

The audit firm conducted the audit in accordance with International Standards on Auditing issued by the IAASB and UNOPS internal audit practices, and in consideration of the requirements of International Public Sector Accounting Standards (IPSAS).

Audit rating

Based on the audit report and corresponding management letter submitted by the audit firm, IAIG assessed the management of the project as satisfactory (effective), which means, "The assessed governance arrangements, risk management practices and controls were adequately established and functioning well. Issues identified by the audit, if any, are unlikely to affect the achievement of the objectives of the audited entity/area". The details of the audit results are presented in Tables 1 and 2.

Table 1: Summary results of the financial audit

Project title		Period	Project no.
Phase IV: Strengthening Resilience through enhancing health service facilities in Yemen		1 January to 31 December 2023	23827-001
Financial statement		Statement of non-expendable property	
Amount US\$	Opinion	Amount US\$	Opinion
610,690.63	Unmodified	-	Unmodified

Table 2: Internal control rating summary for project

Rating summary by functional area		
Functional area	Rating	
Project management	Satisfactory	
Finance	Satisfactory	
Procurement and supply chain	Satisfactory	
Human resources	Satisfactory	
General administration	Satisfactory	
Information and Communications Technology	Satisfactory	
Overall rating of internal control	Satisfactory	

Key issues and recommendations

No audit issues or recommendations have been raised.

Signed:



BDO LLP

20 November 2025

Operational overview

Strengthening Resilience through Enhancing Health Service Facilities in Yemen - PHASE IV (Treatment of Patients with Malnutrition) is a project partnered by KfW German Development Bank with the objective to strengthen the resilience of the health sector and targeted communities by enhancing the operational capacity sustainability of the supported Health Facilities (HF), Therapeutic Feeding Centres (TFCs), and a laboratory to increase access to healthcare services and malnutrition treatments.

To achieve these objectives, the project has the following target outputs under the first finance agreement:

1. Rehabilitation and provision of equipment of health facilities:
2. Capacity building:
3. Stakeholder engagement and social cohesion; and
4. Quality management and beneficiary satisfaction.

Additional outputs were included following the supplemental agreement as follows:

1. Malnutrition centres are operationalized, and their functionality is stabilised and enhanced including basic functionality of WASH, waste management, electricity:
2. Malnutrition centres are equipped and furnished:
3. Stakeholder engagement and social cohesion; and
4. Capacity building.

The finance agreement was signed on 20 December 2022 for a period of 36 months, ending on 31 December 2025 for a total amount of EUR 15,000,000.

A supplemental financing agreement was entered into on 19 October 2023 for an additional EUR 10,000,000, extending the project to 31 December 2026 for a total amount of EUR 25,000,000.

The audit team extends its appreciation to the management and staff members of UNOPS office in Yemen for their full cooperation during the audit.

Annex I - Definitions

Standard audit ratings for overall performance of internal control system

Effective 1 January 2017, the internal audit services of UNDP, UNFPA, UNICEF, UNOPS and WFP adopted harmonized audit rating definitions, as described below. IAIG assesses the entity under review as a whole as well as the specific audit areas within the audited entity:

- (a) satisfactory (effective),
- (b) partially satisfactory (some improvement needed),
- (c) partially satisfactory (major improvement needed), and
- (d) unsatisfactory (ineffective).

The elements of the rating system take into account the audited office's internal control system, risk management practices, and their impact on the achievement of office objectives.

The definitions of the ratings are, as follows:

Standard rating	Definition
Satisfactory (effective)	The assessed governance arrangements, risk management practices and controls were adequately established and functioning well. Issues identified by the audit, if any, are unlikely to affect the achievement of the objectives of the audited entity/area.
Partially satisfactory (some improvement needed)	The assessed governance arrangements, risk management practices and controls were generally established and functioning, but need some improvement. Issues identified by the audit do not significantly affect the achievement of the objectives of the audited entity/area.
Partially satisfactory (major improvement needed)	The assessed governance arrangements, risk management practices and controls were established and functioning, but need major improvement. Issues identified by the audit could significantly affect the achievement of the objectives of the audited entity/area.
Unsatisfactory (ineffective)	The assessed governance arrangements, risk management practices and controls were either not adequately established or not functioning well. Issues identified by the audit could seriously compromise the achievement of the objectives of the audited entity.

Categories for priorities of audit recommendations

The audit observations are categorized according to the priority of the audit recommendations and the possible causes of the issues. The categorized audit observation provides a basis by which the UNOPS country office management is to address the issues.

The following categories of **priorities** are used:

Categories	Definition
High	Prompt action is considered imperative to ensure that UNOPS is not exposed to high risks (that is, where failure to take action could result in critical or major consequences for the organization).
Medium	Action is considered necessary to avoid exposure to significant risks (that is, where failure to take action could result in significant consequences).
Low	Action is considered desirable and should result in enhanced control or better value for money.

Possible causes

The following categories of **possible causes** are used:

- **Guidelines:** absence of written procedures to guide staff in performing their functions;
 - o Lack of or inadequate corporate policies or procedures
 - o Lack of or inadequate RO/OC/PC policies or procedures
 - o Inadequate planning
 - o Inadequate risk management processes
 - o Inadequate management structure
- **Guidance:** inadequate or lack of supervision by supervisors;
 - o Lack of or inadequate guidance or supervision at the RO/OC/PC level
 - o Inadequate oversight by Headquarters
- **Resources:** insufficient resources (funds, skill, staff) to carry out an activity or function;
 - o Lack of or insufficient resources (financial, human, or technical resources)
 - o Inadequate training
- **Human error:** Un-intentional mistakes committed by staff entrusted to perform assigned functions;
- **Intentional:** intentional overriding of internal controls;
- **Other:** Factors beyond the control of UNOPS.